L	WATER AS PART OF GENERAL PLAN
2	2022 GENERAL SESSION
3	STATE OF UTAH
1	Chief Sponsor: Michael K. McKell
5	House Sponsor: Ryan D. Wilcox
5 7	LONG TITLE
3	General Description:
)	This bill modifies provisions related to general plans to address water.
)	Highlighted Provisions:
	This bill:
)	requires a water use and preservation element to be part of a municipal or county
	general plan with exceptions;
	• outlines how a water use and preservation element is integrated into a general plan
	and what steps to take in developing a water use and preservation element;
	<ul> <li>provides for action related to the general plan by the legislative body of a</li> </ul>
	municipality or county;
	<ul> <li>addresses assistance by the Division of Water Resources; and</li> </ul>
	<ul><li>makes technical changes.</li></ul>
	Money Appropriated in this Bill:
	This bill appropriates in fiscal year 2023:
	<ul> <li>to the Department of Natural Resources - Division of Water Resources as a</li> </ul>
	one-time appropriation:
1	• from the General Fund, One-time, \$300,000.
;	Other Special Clauses:
	None
	<b>Utah Code Sections Affected:</b>
	AMENDS:
)	10-9a-401, as last amended by Laws of Utah 2021, First Special Session, Chapter 3

30	10-9a-403, as last amended by Laws of Utah 2021, First Special Session, Chapter 3
31	10-9a-404, as last amended by Laws of Utah 2021, First Special Session, Chapter 3
32	17-27a-401, as last amended by Laws of Utah 2021, Chapter 363
33	17-27a-403, as last amended by Laws of Utah 2021, First Special Session, Chapter 3
34	17-27a-404, as last amended by Laws of Utah 2021, Chapters 84, 345, and 355
35	ENACTS:
36	<b>73-10-36</b> , Utah Code Annotated 1953
37	
38	Be it enacted by the Legislature of the state of Utah:
39	Section 1. Section 10-9a-401 is amended to read:
40	10-9a-401. General plan required Content.
41	(1) [In order to] To accomplish the purposes of this chapter, [each] a municipality shall
42	prepare and adopt a comprehensive, long-range general plan for:
43	(a) present and future needs of the municipality; and
44	(b) growth and development of all or any part of the land within the municipality.
45	(2) The general plan may provide for:
46	(a) health, general welfare, safety, energy conservation, transportation, prosperity, civic
47	activities, aesthetics, and recreational, educational, and cultural opportunities;
48	(b) the reduction of the waste of physical, financial, or human resources that result
49	from either excessive congestion or excessive scattering of population;
50	(c) the efficient and economical use, conservation, and production of the supply of:
51	(i) food and water; and
52	(ii) drainage, sanitary, and other facilities and resources;
53	(d) the use of energy conservation and solar and renewable energy resources;
54	(e) the protection of urban development;
55	(f) if the municipality is a town, the protection or promotion of moderate income
56	housing;
57	(g) the protection and promotion of air quality;

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58	(h) historic preservation;
59	(i) identifying future uses of land that are likely to require an expansion or significant
60	modification of services or facilities provided by [each] an affected entity; and
61	(j) an official map.
62	(3) (a) The general plan of a municipality, other than a town, shall plan for moderate
63	income housing growth.
64	(b) On or before December 1, 2019, [each] any of the following that have a general
65	plan that does not comply with Subsection (3)(a) shall amend the general plan to comply with
66	Subsection (3)(a):
67	(i) a city of the first, second, third, or fourth class;
68	(ii) a city of the fifth class with a population of 5,000 or more, if the city is located
69	within a county of the first, second, or third class; and
70	(iii) a metro township with a population of 5,000 or more.
71	(c) The population figures described in Subsections (3)(b)(ii) and (iii) shall be derived
72	from:
73	(i) the most recent official census or census estimate of the United States Census
74	Bureau; or
75	(ii) if a population figure is not available under Subsection (3)(c)(i), an estimate of the
76	Utah Population Committee.
77	(4) Subject to Subsection 10-9a-403(2), the municipality may determine the
78	comprehensiveness, extent, and format of the general plan.
79	(5) Except for a city of the fifth class or a town, on or before December 31, 2025, a
80	municipality that has a general plan that does not include a water use and preservation element
81	that complies with Section 10-9a-403 shall amend the municipality's general plan to comply
82	with Section 10-9a-403.
83	Section 2. Section 10-9a-403 is amended to read:
84	10-9a-403. General plan preparation.
85	(1) (a) The planning commission shall provide notice, as provided in Section

10-9a-203, of [its] the planning commission's intent to make a recommendation to the municipal legislative body for a general plan or a comprehensive general plan amendment when the planning commission initiates the process of preparing [its] the planning commission's recommendation.

- (b) The planning commission shall make and recommend to the legislative body a proposed general plan for the area within the municipality.
- (c) The plan may include areas outside the boundaries of the municipality if, in the planning commission's judgment, those areas are related to the planning of the municipality's territory.
- (d) Except as otherwise provided by law or with respect to a municipality's power of eminent domain, when the plan of a municipality involves territory outside the boundaries of the municipality, the municipality may not take action affecting that territory without the concurrence of the county or other municipalities affected.
- (2) (a) At a minimum, the proposed general plan, with the accompanying maps, charts, and descriptive and explanatory matter, shall include the planning commission's recommendations for the following plan elements:
  - (i) a land use element that:

- (A) designates the long-term goals and the proposed extent, general distribution, and location of land for housing for residents of various income levels, business, industry, agriculture, recreation, education, public buildings and grounds, open space, and other categories of public and private uses of land as appropriate; [and]
- (B) may include a statement of the projections for and standards of population density and building intensity recommended for the various land use categories covered by the plan;
- (C) except for a city of the fifth class or a town, is coordinated to integrate the land use element with the water use and preservation element; and
- (D) except for a city of the fifth class or a town, accounts for the effect of land use categories and land uses on water demand;
  - (ii) a transportation and traffic circulation element that:

(A) provides the general location and extent of existing and proposed freeways, arterial
and collector streets, public transit, active transportation facilities, and other modes of
transportation that the planning commission considers appropriate;
(B) for a municipality that has access to a major transit investment corridor, addresses
the municipality's plan for residential and commercial development around major transit
investment corridors to maintain and improve the connections between housing, employment,
education, recreation, and commerce;
(C) for a municipality that does not have access to a major transit investment corridor,
addresses the municipality's plan for residential and commercial development in areas that will
maintain and improve the connections between housing, transportation, employment,
education, recreation, and commerce; and
(D) correlates with the population projections, the employment projections, and the
proposed land use element of the general plan; [and]
(iii) for a municipality described in Subsection 10-9a-401(3)(b), a plan that provides a
realistic opportunity to meet the need for additional moderate income housing[-]; and
(iv) except for a city of the fifth class or a town, a water use and preservation element
that addresses:
(A) the effect of permitted development or patterns of development on water demand
and water infrastructure;
(B) methods of reducing water demand and per capita consumption for future
development;
(C) methods of reducing water demand and per capita consumption for existing
development; and
(D) opportunities for the municipality to modify the municipality's operations to
eliminate practices or conditions that waste water.
(b) In drafting the moderate income housing element, the planning commission:
(i) shall consider the Legislature's determination that municipalities shall facilitate a
reasonable opportunity for a variety of housing, including moderate income housing:

142	(A) to meet the needs of people of various income levels living, working, or desiring to
143	live or work in the community; and
144	(B) to allow people with various incomes to benefit from and fully participate in all
145	aspects of neighborhood and community life;
146	(ii) for a town, may include, and for other municipalities, shall include, an analysis of
147	how the municipality will provide a realistic opportunity for the development of moderate
148	income housing within the next five years;
149	(iii) for a town, may include, and for other municipalities, shall include, a
150	recommendation to implement three or more of the following strategies:
151	(A) rezone for densities necessary to assure the production of moderate income
152	housing;
153	(B) facilitate the rehabilitation or expansion of infrastructure that will encourage the
154	construction of moderate income housing;
155	(C) facilitate the rehabilitation of existing uninhabitable housing stock into moderate
156	income housing;
157	(D) consider general fund subsidies or other sources of revenue to waive construction
158	related fees that are otherwise generally imposed by the city;
159	(E) create or allow for, and reduce regulations related to, accessory dwelling units in
160	residential zones;
161	(F) allow for higher density or moderate income residential development in
162	commercial and mixed-use zones, commercial centers, or employment centers;
163	(G) encourage higher density or moderate income residential development near major
164	transit investment corridors;
165	(H) eliminate or reduce parking requirements for residential development where a
166	resident is less likely to rely on the resident's own vehicle, such as residential development near
167	major transit investment corridors or senior living facilities;
168	(I) allow for single room occupancy developments;
169	(J) implement zoning incentives for low to moderate income units in new

170	developments;
171	(K) [utilize] use strategies that preserve subsidized low to moderate income units on a
172	long-term basis;
173	(L) preserve existing moderate income housing;
174	(M) reduce impact fees, as defined in Section 11-36a-102, related to low and moderate
175	income housing;
176	(N) participate in a community land trust program for low or moderate income
177	housing;
178	(O) implement a mortgage assistance program for employees of the municipality or of
179	an employer that provides contracted services to the municipality;
180	(P) apply for or partner with an entity that applies for state or federal funds or tax
181	incentives to promote the construction of moderate income housing;
182	(Q) apply for or partner with an entity that applies for programs offered by the Utah
183	Housing Corporation within that agency's funding capacity;
184	(R) apply for or partner with an entity that applies for affordable housing programs
185	administered by the Department of Workforce Services;
186	(S) apply for or partner with an entity that applies for programs administered by an
187	association of governments established by an interlocal agreement under Title 11, Chapter 13,
188	Interlocal Cooperation Act;
189	(T) apply for or partner with an entity that applies for services provided by a public
190	housing authority to preserve and create moderate income housing;
191	(U) apply for or partner with an entity that applies for programs administered by a
192	metropolitan planning organization or other transportation agency that provides technical
193	planning assistance;
194	(V) [utilize] use a moderate income housing set aside from a community reinvestment
195	agency, redevelopment agency, or community development and renewal agency; and

(W) any other program or strategy implemented by the municipality to address the

housing needs of residents of the municipality who earn less than 80% of the area median

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198	income; and
199	(iv) in addition to the recommendations required under Subsection (2)(b)(iii), for a
200	municipality that has a fixed guideway public transit station, shall include a recommendation to
201	implement the strategies described in Subsection (2)(b)(iii)(G) or (H).
202	(c) In drafting the land use element, the planning commission shall:
203	(i) identify and consider each agriculture protection area within the municipality; and
204	(ii) avoid proposing a use of land within an agriculture protection area that is
205	inconsistent with or detrimental to the use of the land for agriculture.
206	(d) In drafting the transportation and traffic circulation element, the planning
207	commission shall:
208	(i) consider the regional transportation plan developed by [its] the municipality's
209	region's metropolitan planning organization, if the municipality is within the boundaries of a
210	metropolitan planning organization; or
211	(ii) consider the long-range transportation plan developed by the Department of
212	Transportation, if the municipality is not within the boundaries of a metropolitan planning
213	organization.
214	(e) In drafting the water use and preservation element, the planning commission:
215	(i) shall consider:
216	(A) applicable regional water conservation goals recommended by the Division of
217	Water Resources; and
218	(B) if Section 73-10-32 requires the municipality to adopt a water conservation plan
219	pursuant to Section 73-10-32, the municipality's water conservation plan;
220	(ii) shall include a recommendation for:
221	(A) water conservation policies to be determined by the municipality; and
222	(B) landscaping options within a public street for current and future development that
223	do not require the use of lawn or turf in a parkstrip;
224	(iii) shall review the municipality's land use ordinances and include a recommendation
225	for changes to an ordinance that promotes the inefficient use of water:

226	(iv) shall consider principles of sustainable landscaping, including the:
227	(A) reduction or limitation of the use of lawn or turf;
228	(B) promotion of site-specific landscape design that decreases stormwater runoff or
229	runoff of water used for irrigation;
230	(C) preservation and use of healthy trees that have a reasonable water requirement or
231	are resistant to dry soil conditions;
232	(D) elimination or regulation of ponds, pools, and other features that promote
233	unnecessary water evaporation;
234	(E) reduction of yard waste; and
235	(F) use of an irrigation system, including drip irrigation, best adapted to provide the
236	optimal amount of water to the plants being irrigated;
237	(v) shall consult with the public water system or systems serving the municipality with
238	drinking water regarding how implementation of the land use element and water use and
239	preservation element may affect:
240	(A) water supply planning, including drinking water source and storage capacity
241	consistent with Section 19-4-114; and
242	(B) water distribution planning, including master plans, infrastructure asset
243	management programs and plans, infrastructure replacement plans, and impact fee facilities
244	plans;
245	(vi) may include recommendations for additional water demand reduction strategies,
246	including:
247	(A) creating a water budget associated with a particular type of development;
248	(B) adopting new or modified lot size, configuration, and landscaping standards that
249	will reduce water demand for new single family development;
250	(C) providing one or more water reduction incentives for existing development such as
251	modification of existing landscapes and irrigation systems and installation of water fixtures or
252	systems that minimize water demand;
253	(D) discouraging incentives for economic development activities that do not adequate

254	account for water use or do not include strategies for reducing water demand; and
255	(E) adopting water concurrency standards requiring that adequate water supplies and
256	facilities are or will be in place for new development; and
257	(vii) for a town, may include, and for another municipality, shall include, a
258	recommendation for low water use landscaping standards for a new:
259	(A) commercial, industrial, or institutional development;
260	(B) common interest community, as defined in Section 57-25-102; or
261	(C) multifamily housing project.
262	(3) The proposed general plan may include:
263	(a) an environmental element that addresses:
264	(i) the protection, conservation, development, and use of natural resources, including
265	the quality of:
266	(A) air[ <del>,</del> ];
267	$(B)$ forests[ $\overline{z}$ ];
268	( <u>C</u> ) soils[ <del>,</del> ];
269	(D) rivers;
270	(E) groundwater and other waters[;];
271	(F) harbors[ <del>,</del> ];
272	(G) fisheries[;];
273	(H) wildlife[;];
274	(I) minerals $[-,]$ ; and
275	(J) other natural resources; and
276	(ii) (A) the reclamation of land, flood control, prevention and control of the pollution
277	of streams and other waters[ <del>,</del> ];
278	(B) the regulation of the use of land on hillsides, stream channels and other
279	environmentally sensitive areas[;];
280	(C) the prevention, control, and correction of the erosion of soils[, protection];
281	(D) the preservation and enhancement of watersheds and wetlands[5]; and

282	(E) the mapping of known geologic hazards;
283	(b) a public services and facilities element showing general plans for sewage, water,
284	waste disposal, drainage, public utilities, rights-of-way, easements, and facilities for them,
285	police and fire protection, and other public services;
286	(c) a rehabilitation, redevelopment, and conservation element consisting of plans and
287	programs for:
288	(i) historic preservation;
289	(ii) the diminution or elimination of a development impediment as defined in Section
290	17C-1-102; and
291	(iii) redevelopment of land, including housing sites, business and industrial sites, and
292	public building sites;
293	(d) an economic element composed of appropriate studies and forecasts, as well as an
294	economic development plan, which may include review of existing and projected municipal
295	revenue and expenditures, revenue sources, identification of basic and secondary industry,
296	primary and secondary market areas, employment, and retail sales activity;
297	(e) recommendations for implementing all or any portion of the general plan, including
298	the [use] adoption of land and water use ordinances, capital improvement plans, community
299	development and promotion, and any other appropriate action;
300	(f) provisions addressing any of the matters listed in Subsection 10-9a-401(2) or (3);
301	and
302	(g) any other element the municipality considers appropriate.
303	Section 3. Section 10-9a-404 is amended to read:
304	10-9a-404. Public hearing by planning commission on proposed general plan or
305	amendment Notice Revisions to general plan or amendment Adoption or rejection
306	by legislative body.
307	(1) (a) After completing [its] the planning commission's recommendation for a
308	proposed general plan, or proposal to amend the general plan, the planning commission shall

schedule and hold a public hearing on the proposed plan or amendment.

310	(b) The planning commission shall provide notice of the public hearing, as required by
311	Section 10-9a-204.
312	(c) After the public hearing, the planning commission may modify the proposed
313	general plan or amendment.
314	(2) The planning commission shall forward the proposed general plan or amendment to
315	the legislative body.
316	(3) (a) The legislative body may adopt, reject, or make any revisions to the proposed
317	general plan or amendment that [it] the legislative body considers appropriate.
318	(b) If the municipal legislative body rejects the proposed general plan or amendment,
319	[it] the legislative body may provide suggestions to the planning commission for the planning
320	commission's review and recommendation.
321	(4) The legislative body shall adopt:
322	(a) a land use element as provided in Subsection 10-9a-403(2)(a)(i);
323	(b) a transportation and traffic circulation element as provided in Subsection
324	10-9a-403(2)(a)(ii); [and]
325	(c) for a municipality, other than a town, after considering the factors included in
326	Subsection 10-9a-403(2)(b)(iii), a plan to provide a realistic opportunity to meet the need for
327	additional moderate income housing within the next five years[-]; and
328	(d) except for a city of the fifth class or a town, on or before December 31, 2025, a
329	water use and preservation element as provided in Subsection 10-9a-403(2)(a)(iv).
330	Section 4. Section 17-27a-401 is amended to read:
331	17-27a-401. General plan required Content Resource management plan
332	Provisions related to radioactive waste facility.
333	(1) To accomplish the purposes of this chapter, $[each]$ $\underline{a}$ county shall prepare and adopt
334	a comprehensive, long-range general plan:
335	(a) for present and future needs of the county;
336	(b) (i) for growth and development of all or any part of the land within the
337	unincorporated portions of the county; or

338	(ii) if a county has designated a mountainous planning district, for growth and
339	development of all or any part of the land within the mountainous planning district; and
340	(c) as a basis for communicating and coordinating with the federal government on land
341	and resource management issues.
342	(2) To promote health, safety, and welfare, the general plan may provide for:
343	(a) health, general welfare, safety, energy conservation, transportation, prosperity, civid
344	activities, aesthetics, and recreational, educational, and cultural opportunities;
345	(b) the reduction of the waste of physical, financial, or human resources that result
346	from either excessive congestion or excessive scattering of population;
347	(c) the efficient and economical use, conservation, and production of the supply of:
348	(i) food and water; and
349	(ii) drainage, sanitary, and other facilities and resources;
350	(d) the use of energy conservation and solar and renewable energy resources;
351	(e) the protection of urban development;
352	(f) the protection and promotion of air quality;
353	(g) historic preservation;
354	(h) identifying future uses of land that are likely to require an expansion or significant
355	modification of services or facilities provided by [each] an affected entity; and
356	(i) an official map.
357	(3) (a) The general plan shall:
358	(i) allow and plan for moderate income housing growth; and
359	(ii) contain a resource management plan for the public lands, as defined in Section
360	63L-6-102, within the county.
361	(b) On or before December 1, 2019, a county with a general plan that does not comply
362	with Subsection (3)(a)(i) shall amend the general plan to comply with Subsection (3)(a)(i).
363	(c) The resource management plan described in Subsection (3)(a)(ii) shall address:
364	(i) mining;
365	(ii) land use;

366		(iii) livestock and grazing;
367		(iv) irrigation;
368		(v) agriculture;
369		(vi) fire management;
370		(vii) noxious weeds;
371		(viii) forest management;
372		(ix) water rights;
373		(x) ditches and canals;
374		(xi) water quality and hydrology;
375		(xii) flood plains and river terraces;
376		(xiii) wetlands;
377		(xiv) riparian areas;
378		(xv) predator control;
379		(xvi) wildlife;
380		(xvii) fisheries;
381		(xviii) recreation and tourism;
382		(xix) energy resources;
383		(xx) mineral resources;
384		(xxi) cultural, historical, geological, and paleontological resources;
385		(xxii) wilderness;
386		(xxiii) wild and scenic rivers;
387		(xxiv) threatened, endangered, and sensitive species;
388		(xxv) land access;
389		(xxvi) law enforcement;
390		(xxvii) economic considerations; and
391		(xxviii) air.
392		(d) For each item listed under Subsection (3)(c), a county's resource management plan
393	shall:	

394	(i) establish findings pertaining to the item;
395	(ii) establish defined objectives; and
396	(iii) outline general policies and guidelines on how the objectives described in
397	Subsection (3)(d)(ii) are to be accomplished.
398	(4) (a) The general plan shall include specific provisions related to [any areas] an area
399	within, or partially within, the exterior boundaries of the county, or contiguous to the
400	boundaries of a county, which are proposed for the siting of a storage facility or transfer facility
401	for the placement of high-level nuclear waste or greater than class C radioactive nuclear waste,
402	as these wastes are defined in Section 19-3-303. The provisions shall address the effects of the
403	proposed site upon the health and general welfare of citizens of the state, and shall provide:
404	(i) the information identified in Section 19-3-305;
405	(ii) information supported by credible studies that demonstrates that [the provisions of]
406	Subsection 19-3-307(2) [have] has been satisfied; and
407	(iii) specific measures to mitigate the effects of high-level nuclear waste and greater
408	than class C radioactive waste and guarantee the health and safety of the citizens of the state.
409	(b) A county may, in lieu of complying with Subsection (4)(a), adopt an ordinance
410	indicating that all proposals for the siting of a storage facility or transfer facility for the
411	placement of high-level nuclear waste or greater than class C radioactive waste wholly or
412	partially within the county are rejected.
413	(c) A county may adopt the ordinance listed in Subsection (4)(b) at any time.
414	(d) The county shall send a certified copy of the ordinance described in Subsection
415	(4)(b) to the executive director of the Department of Environmental Quality by certified mail
416	within 30 days of enactment.
417	(e) If a county repeals an ordinance adopted under Subsection (4)(b) the county shall:
418	(i) comply with Subsection (4)(a) as soon as reasonably possible; and
419	(ii) send a certified copy of the repeal to the executive director of the Department of
420	Environmental Quality by certified mail within 30 days after the repeal.

(5) The general plan may define the county's local customs, local culture, and the

422	components necessary for the county's economic stability.
423	(6) Subject to Subsection 17-27a-403(2), the county may determine the
424	comprehensiveness, extent, and format of the general plan.
425	(7) If a county has designated a mountainous planning district, the general plan for the
426	mountainous planning district is the controlling plan.
427	(8) Nothing in this part may be construed to limit the authority of the state to manage
428	and protect wildlife under Title 23, Wildlife Resources Code of Utah.
429	(9) On or before December 31, 2025, a county that has a general plan that does not
430	include a water use and preservation element that complies with Section 17-27a-403 shall
431	amend the county's general plan to comply with Section 17-27a-403.
432	Section 5. Section 17-27a-403 is amended to read:
433	17-27a-403. General plan preparation.
434	(1) (a) The planning commission shall provide notice, as provided in Section
435	17-27a-203, of [its] the planning commission's intent to make a recommendation to the county
436	legislative body for a general plan or a comprehensive general plan amendment when the
437	planning commission initiates the process of preparing [its] the planning commission's
438	recommendation.
439	(b) The planning commission shall make and recommend to the legislative body a
440	proposed general plan for:
441	(i) the unincorporated area within the county; or
442	(ii) if the planning commission is a planning commission for a mountainous planning
443	district, the mountainous planning district.
444	(c) (i) The plan may include planning for incorporated areas if, in the planning
445	commission's judgment, they are related to the planning of the unincorporated territory or of
446	the county as a whole.
447	(ii) Elements of the county plan that address incorporated areas are not an official plan
448	or part of a municipal plan for any municipality, unless the county plan is recommended by the

municipal planning commission and adopted by the governing body of the municipality.

450	(2) (a) At a minimum, the proposed general plan, with the accompanying maps, charts,
451	and descriptive and explanatory matter, shall include the planning commission's
452	recommendations for the following plan elements:
453	(i) a land use element that:
454	(A) designates the long-term goals and the proposed extent, general distribution, and
455	location of land for housing for residents of various income levels, business, industry,
456	agriculture, recreation, education, public buildings and grounds, open space, and other
457	categories of public and private uses of land as appropriate; [and]
458	(B) may include a statement of the projections for and standards of population density
459	and building intensity recommended for the various land use categories covered by the plan;
460	(C) is coordinated to integrate the land use element with the water use and preservation
461	element; and
462	(D) accounts for the effect of land use categories and land uses on water demand;
463	(ii) a transportation and traffic circulation element that:
464	(A) provides the general location and extent of existing and proposed freeways, arterial
465	and collector streets, public transit, active transportation facilities, and other modes of
466	transportation that the planning commission considers appropriate;
467	(B) addresses the county's plan for residential and commercial development around
468	major transit investment corridors to maintain and improve the connections between housing,
469	employment, education, recreation, and commerce; and
470	(C) correlates with the population projections, the employment projections, and the
471	proposed land use element of the general plan;
472	(iii) a plan for the development of additional moderate income housing within the
473	unincorporated area of the county or the mountainous planning district, and a plan to provide a
474	realistic opportunity to meet the need for additional moderate income housing; [and]
475	(iv) before May 1, 2017, a resource management plan detailing the findings, objectives,
476	and policies required by Subsection 17-27a-401(3)[-]; and
477	(v) a water use and preservation element that addresses:

478	(A) the effect of permitted development or patterns of development on water demand
479	and water infrastructure;
480	(B) methods of reducing water demand and per capita consumption for future
481	development;
482	(C) methods of reducing water demand and per capita consumption for existing
483	development; and
484	(D) opportunities for the county to modify the county's operations to eliminate
485	practices or conditions that waste water.
486	(b) In drafting the moderate income housing element, the planning commission:
487	(i) shall consider the Legislature's determination that counties should facilitate a
488	reasonable opportunity for a variety of housing, including moderate income housing:
489	(A) to meet the needs of people of various income levels living, working, or desiring to
490	live or work in the community; and
491	(B) to allow people with various incomes to benefit from and fully participate in all
492	aspects of neighborhood and community life; and
493	(ii) shall include an analysis of how the county will provide a realistic opportunity for
494	the development of moderate income housing within the planning horizon, which may include
495	a recommendation to implement three or more of the following strategies:
496	(A) rezone for densities necessary to assure the production of moderate income
497	housing;
498	(B) facilitate the rehabilitation or expansion of infrastructure that will encourage the
499	construction of moderate income housing;
500	(C) facilitate the rehabilitation of existing uninhabitable housing stock into moderate
501	income housing;
502	(D) consider county general fund subsidies or other sources of revenue to waive
503	construction related fees that are otherwise generally imposed by the county;
504	(E) create or allow for, and reduce regulations related to, accessory dwelling units in
505	residential zones;

506	(F) allow for higher density or moderate income residential development in
507	commercial and mixed-use zones, commercial centers, or employment centers;
508	(G) encourage higher density or moderate income residential development near major
509	transit investment corridors;
510	(H) eliminate or reduce parking requirements for residential development where a
511	resident is less likely to rely on the resident's own vehicle, such as residential development near
512	major transit investment corridors or senior living facilities;
513	(I) allow for single room occupancy developments;
514	(J) implement zoning incentives for low to moderate income units in new
515	developments;
516	(K) [utilize] use strategies that preserve subsidized low to moderate income units on a
517	long-term basis;
518	(L) preserve existing moderate income housing;
519	(M) reduce impact fees, as defined in Section 11-36a-102, related to low and moderate
520	income housing;
521	(N) participate in a community land trust program for low or moderate income
522	housing;
523	(O) implement a mortgage assistance program for employees of the county or of an
524	employer that provides contracted services for the county;
525	(P) apply for or partner with an entity that applies for state or federal funds or tax
526	incentives to promote the construction of moderate income housing;
527	(Q) apply for or partner with an entity that applies for programs offered by the Utah
528	Housing Corporation within that agency's funding capacity;
529	(R) apply for or partner with an entity that applies for affordable housing programs
530	administered by the Department of Workforce Services;
531	(S) apply for or partner with an entity that applies for services provided by a public
532	housing authority to preserve and create moderate income housing;
533	(T) apply for or partner with an entity that applies for programs administered by a

534	metropolitan planning organization or other transportation agency that provides technical
535	planning assistance;
536	(U) [utilize] use a moderate income housing set aside from a community reinvestment
537	agency, redevelopment agency, or community development and renewal agency; and
538	(V) consider any other program or strategy implemented by the county to address the
539	housing needs of residents of the county who earn less than 80% of the area median income.
540	(c) In drafting the land use element, the planning commission shall:
541	(i) identify and consider each agriculture protection area within the unincorporated area
542	of the county or mountainous planning district; and
543	(ii) avoid proposing a use of land within an agriculture protection area that is
544	inconsistent with or detrimental to the use of the land for agriculture.
545	(d) In drafting the transportation and traffic circulation element, the planning
546	commission shall:
547	(i) consider the regional transportation plan developed by [its] the county's region's
548	metropolitan planning organization, if the relevant areas of the county are within the
549	boundaries of a metropolitan planning organization; or
550	(ii) consider the long-range transportation plan developed by the Department of
551	Transportation, if the relevant areas of the county are not within the boundaries of a
552	metropolitan planning organization.
553	(e) In drafting the water use and preservation element, the planning commission:
554	(i) shall consider applicable regional water conservation goals recommended by the
555	Division of Water Resources;
556	(ii) shall include a recommendation for:
557	(A) water conservation policies to be determined by the county; and
558	(B) landscaping options within a public street for current and future development that
559	do not require the use of lawn or turf in a parkstrip;
560	(iii) shall review the county's land use ordinances and include a recommendation for
561	changes to an ordinance that promotes the inefficient use of water;

562	(iv) shall consider principles of sustainable landscaping, including the:
563	(A) reduction or limitation of the use of lawn or turf;
564	(B) promotion of site-specific landscape design that decreases stormwater runoff or
565	runoff of water used for irrigation;
566	(C) preservation and use of healthy trees that have a reasonable water requirement or
567	are resistant to dry soil conditions;
568	(D) elimination or regulation of ponds, pools, and other features that promote
569	unnecessary water evaporation;
570	(E) reduction of yard waste; and
571	(F) use of an irrigation system, including drip irrigation, best adapted to provide the
572	optimal amount of water to the plants being irrigated;
573	(v) may include recommendations for additional water demand reduction strategies,
574	including:
575	(A) creating a water budget associated with a particular type of development;
576	(B) adopting new or modified lot size, configuration, and landscaping standards that
577	will reduce water demand for new single family development;
578	(C) providing one or more water reduction incentives for existing landscapes and
579	irrigation systems and installation of water fixtures or systems that minimize water demand;
580	(D) discouraging incentives for economic development activities that do not adequately
581	account for water use or do not include strategies for reducing water demand; and
582	(E) adopting water concurrency standards requiring that adequate water supplies and
583	facilities are or will be in place for new development; and
584	(vi) shall include a recommendation for low water use landscaping standards for a new:
585	(A) commercial, industrial, or institutional development;
586	(B) common interest community, as defined in Section 57-25-102; or
587	(C) multifamily housing project.
588	(3) The proposed general plan may include:
589	(a) an environmental element that addresses:

590	(i) to the extent not covered by the county's resource management plan, the protection
591	conservation, development, and use of natural resources, including the quality of:
592	$(\underline{A}) \operatorname{air}[\underline{\cdot}];$
593	$(B)$ forests[ $\overline{z}$ ];
594	( <u>C</u> ) soils[ <del>,</del> ];
595	(D) rivers;
596	(E) groundwater and other waters[;];
597	(F) harbors[ <del>,</del> ];
598	(G) fisheries[;];
599	(H) wildlife[;];
600	(I) minerals[;]; and
601	(J) other natural resources; and
602	(ii) (A) the reclamation of land, flood control, prevention and control of the pollution
603	of streams and other waters[ <del>-</del> ;];
604	(B) the regulation of the use of land on hillsides, stream channels and other
605	environmentally sensitive areas[];
606	(C) the prevention, control, and correction of the erosion of soils[, protection];
607	(D) the preservation and enhancement of watersheds and wetlands[;]; and
608	(E) the mapping of known geologic hazards;
609	(b) a public services and facilities element showing general plans for sewage, water,
610	waste disposal, drainage, public utilities, rights-of-way, easements, and facilities for them,
611	police and fire protection, and other public services;
612	(c) a rehabilitation, redevelopment, and conservation element consisting of plans and
613	programs for:
614	(i) historic preservation;
615	(ii) the diminution or elimination of a development impediment as defined in Section
616	17C-1-102; and
617	(iii) redevelopment of land, including housing sites, business and industrial sites, and

618	public	buil	ding	sites:
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- (d) an economic element composed of appropriate studies and forecasts, as well as an economic development plan, which may include review of existing and projected county revenue and expenditures, revenue sources, identification of basic and secondary industry, primary and secondary market areas, employment, and retail sales activity;
- (e) recommendations for implementing all or any portion of the general plan, including the [use] adoption of land and water use ordinances, capital improvement plans, community development and promotion, and any other appropriate action;
- (f) provisions addressing any of the matters listed in Subsection 17-27a-401(2) or (3)(a)(i); and
  - (g) any other element the county considers appropriate.
- Section 6. Section 17-27a-404 is amended to read:
  - 17-27a-404. Public hearing by planning commission on proposed general plan or amendment -- Notice -- Revisions to general plan or amendment -- Adoption or rejection by legislative body.
  - (1) (a) After completing [its] the planning commission's recommendation for a proposed general plan, or proposal to amend the general plan, the planning commission shall schedule and hold a public hearing on the proposed plan or amendment.
  - (b) The planning commission shall provide notice of the public hearing, as required by Section 17-27a-204.
  - (c) After the public hearing, the planning commission may modify the proposed general plan or amendment.
  - (2) The planning commission shall forward the proposed general plan or amendment to the legislative body.
  - (3) (a) As provided by local ordinance and by Section 17-27a-204, the legislative body shall provide notice of [its] the legislative body's intent to consider the general plan proposal.
- 644 (b) (i) In addition to the requirements of Subsections (1), (2), and (3)(a), the legislative 645 body shall hold a public hearing in Salt Lake City on provisions of the proposed county plan

regarding Subsection 17-27a-401(4). The hearing procedure shall comply with this Subsection (3)(b).

- (ii) The hearing format shall allow adequate time for public comment at the actual public hearing, and shall also allow for public comment in writing to be submitted to the legislative body for not fewer than 90 days after the date of the public hearing.
- (c) (i) The legislative body shall give notice of the hearing in accordance with this Subsection (3) when the proposed plan provisions required by Subsection 17-27a-401(4) are complete.
- (ii) Direct notice of the hearing shall be given, in writing, to the governor, members of the state Legislature, executive director of the Department of Environmental Quality, the state planning coordinator, the Resource Development Coordinating Committee, and any other citizens or entities who specifically request notice in writing.
- (iii) Public notice shall be given by publication on the Utah Public Notice Website created in Section 63A-16-601.
- (iv) The notice shall be published to allow reasonable time for interested parties and the state to evaluate the information regarding [the provisions of] Subsection 17-27a-401(4), including publication described in Subsection (3)(c)(iii) for 180 days before the date of the hearing to be held under this Subsection (3).
- (4) (a) After the public hearing required under this section, the legislative body may adopt, reject, or make any revisions to the proposed general plan that [it] the legislative body considers appropriate.
- (b) The legislative body shall respond in writing and in a substantive manner to all those providing comments as a result of the hearing required by Subsection (3).
- (c) If the county legislative body rejects the proposed general plan or amendment, [it] the legislative body may provide suggestions to the planning commission for the planning commission's review and recommendation.
  - (5) The legislative body shall adopt:
- (a) a land use element as provided in Subsection 17-27a-403(2)(a)(i);

674	(b) a transportation and traffic circulation element as provided in Subsection		
675	17-27a-403(2)(a)(ii);		
676	(c) after considering the factors included in Subsection 17-27a-403(2)(b), a plan to		
677	provide a realistic opportunity to meet the need for additional moderate income housing; [and]		
678	(d) before August 1, 2017, a resource management plan as provided by Subsection		
679	17-27a-403(2)(a)(iv)[-]; and		
680	(e) on or before December 31, 2025, a water use and preservation element as provided		
681	in Subsection 17-27a-403(2)(a)(v).		
682	Section 7. Section <b>73-10-36</b> is enacted to read:		
683	73-10-36. Division to provide technical assistance in local government planning.		
684	(1) As used in this section:		
685	(a) "Division" means the Division of Water Resources.		
686	(b) "General plan":		
687	(i) for a municipality, means the same as that term is defined in Section 10-9a-103; and		
688	(ii) for a county, means the same as that term is defined in Section 17-27a-103.		
689	(c) "Local government" means a county or a municipality, as defined in Section		
690	<u>10-1-104.</u>		
691	(2) The division may provide technical assistance to a local government to support the		
692	local government's adoption of a water use and preservation element in a general plan.		
693	Section 8. Appropriation.		
694	The following sums of money are appropriated for the fiscal year beginning July 1,		
695	2022, and ending June 30, 2023. These are additions to amounts previously appropriated for		
696	fiscal year 2023. Under the terms and conditions of Title 63J, Chapter 1, Budgetary Procedures		
697	Act, the Legislature appropriates the following sums of money from the funds or accounts		
698	indicated for the use and support of the government of the state of Utah.		
699	ITEM 1		
700	To Department of Natural Resources Division of Water Resources		
701	From General Fund, One-time \$300,000		

702	Schedule of Programs:	
703	Planning	\$300,000
704	The Legislature intends that the appropriation under	this item be used to fund the cost
705	of the Division of Water Resources providing technical assis	stance under Section 73-10-36 to a
706	local government's adoption of a water use or preservation e	lement in a general plan. The
707	Legislature intends that the appropriation in this item be non	llapsing.

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**S.B.** 110